# Report from the California Actuarial Advisory Panel on the State Actuarial Valuation

Joint Information Hearing on California Public Retirement Systems

May 29, 2024

David Lamoureux

Member of the California Actuarial Advisory Panel

Deputy System Actuary, CalSTRS

# California Actuarial Advisory Panel (CAAP)

- Established in 2008
- 8-member panel
- Housed in the State Controller's Office
- Pursuant to Government Code section 7507.2(a):
  - ...the panel shall provide impartial and independent information on pensions, other postemployment benefits, and best practices to public agencies...
- CAAP issued guidance

(available at: https://www.sco.ca.gov/Actuarial\_Products\_Guidance.html)

# **Appointing Entities**

Governor (2)

Speaker of the Assembly

Senate Committee on Rules

CalSTRS

CalPERS

UC Board of Regent State Association of County Retirement Systems

Full listing available here:

https://www.sco.ca.gov/caap\_members.html

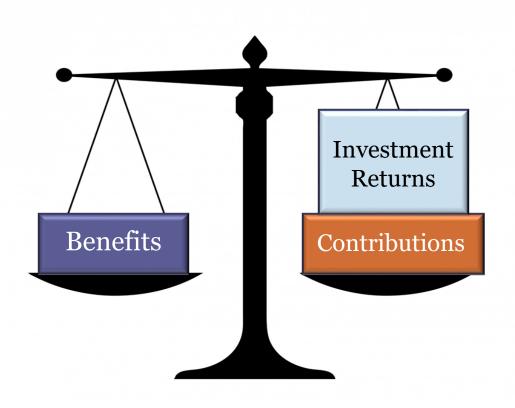
#### Government Code §20229

- Requires CalPERS to annually provide certain information related to pension cost for State employees:
  - Liabilities and contribution rates using an investment return assumption that is 2% higher and 2% lower than assumed
  - Contribution rates calculated by paying down unfunded liability over the average remaining service period of State employees

#### Government Code §20229

- Requires a representative from the CAAP present information to this joint legislative hearing:
  - Explain the role played by the investment return assumption and amortization period in the calculation of contribution rates.
  - Describe the consequences to future State budgets if the investment return assumption is not realized.
  - Report whether the Board's amortization period exceeds the average remaining service periods of employees covered by the contributions.

## Role Played by the Investment Return



- CalPERS investment return assumption is 6.8%
- If future returns are lower than 6.8%, future state contribution rates will have to increase.
- If future returns are higher than 6.8%, future state contribution rates could be lowered.

# Role Played by the Amortization Period

- CalPERS uses a 20—year amortization period for "new" unfunded liability
  - CAAP guidance on Funding Policies: 15-20 years is model practice
- Shorter period
  - Higher contribution rates but lower total costs long-term
  - Current tax-payers pay more toward current unfunded liability
- Longer period
  - Lower contribution rates but higher total costs long-term
  - Future tax-payers pay more toward current unfunded liability

## Role Played by the Amortization Period

- Government Code §20229
  - CAAP representative must report if the CalPERS amortization period exceeds the average remaining service periods of employees covered by the contributions.
- Average remaining service period for state plans is between 11 and 12 years.
- Current amortization period exceeds the average remaining service period for all state plans.

### Meeting Government Code 20229

- State Actuarial Valuation Report as of June 30, 2022
  - Released by CalPERS in October 2023
  - (https://www.calpers.ca.gov/docs/forms-publications/2022-state-valuation.pdf)
  - Pages 45-55 provide the information required as per GC 20229
- Report covers five different retirement plans:
  - State Miscellaneous (Tier 1 and Tier 2)
  - State Industrial
  - State Safety
  - State Peace Officers and Firefighters
  - California Highway patrol